

**STEVENS PLANTATION  
COMMUNITY DEVELOPMENT DISTRICT  
A COMPONENT UNIT OF THE  
CITY OF ST. CLOUD  
FINANCIAL REPORT  
FOR THE FISCAL YEAR ENDED  
SEPTEMBER 30, 2016**

**STEVENS PLANTATION COMMUNITY DEVELOPMENT DISTRICT  
ST. CLOUD, FLORIDA**

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Supervisors  
Stevens Plantation Community Development District  
St. Cloud, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of Stevens Plantation Community Development District, St. Cloud, Florida ("District") as of and for the fiscal year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District as of September 30, 2016, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

### Emphasis of Matter

As discussed in certain notes to the basic financial statements, the District remains in default under the Series 2003 trust indenture. The District did not receive sufficient assessments to fund its debt service payments for the Series 2003A and B Bonds. The District's 2003B Bonds have matured and remain unpaid.

In addition, during the current fiscal year, approximately \$888,000 was transferred from the District's trust estate to the DSD Bond trust estate.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 30, 2017, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

### **Report on Other Legal and Regulatory Requirements**

We have also issued our report dated January 30, 2017, on our consideration of the District's compliance with the requirements of Section 218.415, Florida Statutes, as required by Rule 10.556(10) of the Auditor General of the State of Florida. The purpose of that report is to provide an opinion based on our examination conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants.

January 30, 2017

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of Stevens Plantation Community Development District, St. Cloud, Florida ("District") provides a narrative overview of the District's financial activities for the fiscal year ended September 30, 2016. Please read it in conjunction with the District's Independent Auditor's Report, basic financial statements, accompanying notes and supplementary information to the basic financial statements.

### FINANCIAL HIGHLIGHTS

- The liabilities of the District exceeded its assets at the close of the most recent fiscal year resulting in a net position deficit balance of (\$10,079,275).
- The change in the District's total net position in comparison with the prior fiscal year was (\$1,516,730), a decrease. The key components of the District's net position and change in net position are reflected in the table in the government-wide financial analysis section.
- At September 30, 2016, the District's governmental funds reported combined ending fund balances (deficit) of (\$6,407,906), a decrease of (\$1,502,703) in comparison with the prior fiscal year. The capital projects fund balance is restricted for capital projects, the fund balance for the general fund is assigned for renewal and replacement and first quarter operating reserve, and the remainder is unassigned fund balance which is available for spending at the District's discretion. The debt service fund reports a deficit fund balance.
- During fiscal year 2016, the District implemented Governmental Accounting Standards Board ("GASB") Statement No. 72, *Fair Value Measurement and Application*, GASB Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*, and GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*. Please see New Accounting Standards Adopted in Note 2 of the financial statements for additional information.

### OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as the introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: **1)** government-wide financial statements, **2)** fund financial statements, and **3)** notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### 1) Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all the District's assets, deferred outflows of resources, and liabilities with the residual amount being reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements include all governmental activities that are principally supported by special assessment revenues. The District does not have any business-type activities. The governmental activities of the District include the general government (management) and maintenance functions.

## OVERVIEW OF FINANCIAL STATEMENTS (Continued)

### 2) Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District has one fund category: governmental funds.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains three governmental funds for external reporting. Information is presented separately in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, debt service fund, and capital projects fund, all of which are considered major funds.

The District adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with the budget.

### 3) Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of an entity's financial position. In the case of the District, liabilities exceeded assets at the close of the most recent fiscal year.

Key components of the District's net position are reflected in the following table:

	NET POSITION SEPTEMBER 30,	
	2016	2015
Current and other assets	\$ 1,472,941	\$ 7,471,810
Capital assets, net of depreciation	2,570,282	2,765,341
Total assets	4,043,223	10,237,151
Current liabilities	442,498	446,393
Long-term liabilities	13,680,000	18,353,303
Total liabilities	14,122,498	18,799,696
Net position	(10,707,098)	(9,267,639)
Restricted	1	21,012
Unrestricted	627,822	684,082
Total net position	\$ (10,079,275)	\$ (8,562,545)

## GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

The District's net position reflects its investment in capital assets (e.g. land, land improvements, and infrastructure) less any related debt used to acquire those assets that is still outstanding. These assets are used to provide services to residents; consequently, these assets are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The restricted portion of the District's net position represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position may be used to meet the District's other obligations.

The District's net position decreased during the most recent fiscal year. The majority of the decrease is a result of the transfer from the District's trust estate to the City's DSD Bond trust estate.

Key elements of the change in net position are reflected in the following table:

	CHANGES IN NET POSITION FOR THE FISCAL YEAR ENDED SEPTEMBER 30,	
	2016	2015
Revenues:		
Program revenues		
Charges for services	\$ 1,321,432	\$ 2,193,524
General revenues		
Investment earnings	3,702	2,472
Total revenues	<u>1,325,134</u>	<u>2,195,996</u>
Expenses:		
General government	205,374	117,044
Maintenance and operations	759,763	674,512
Interest	988,684	1,009,711
Total expenses	<u>1,953,821</u>	<u>1,801,267</u>
Special items	<u>(888,043)</u>	-
Change in net position	(1,516,730)	394,729
Net position - beginning	<u>(8,562,545)</u>	<u>(8,957,274)</u>
Net position - ending	<u>\$ (10,079,275)</u>	<u>\$ (8,562,545)</u>

As noted above and in the statement of activities, the cost of all governmental activities during the fiscal year ended September 30, 2016 was \$1,953,821. The costs of the District's activities were primarily funded by program revenues. Program revenues, comprised primarily of assessments, decreased during the fiscal year as a result of a decrease in prepayment revenue. In total, expenses, including depreciation, increased from the prior fiscal year. The increase in current fiscal year expenses is primarily the result of an increase in maintenance and repairs as well as professional fees incurred including legal services and trustee fees on the defaulted Series 2003 Bonds.

## GENERAL BUDGETING HIGHLIGHTS

An operating budget was adopted and maintained by the governing board for the District pursuant to the requirements of Florida Statutes. The budget is adopted using the same basis of accounting that is used in preparation of the fund financial statements. The legal level of budgetary control, the level at which expenditures may not exceed budget, is in the aggregate. Any budget amendments that increase the aggregate budgeted appropriations must be approved by the Board of Supervisors. The general fund budget for the fiscal year ended September 30, 2016 was amended to increase revenues by \$18,200, increase appropriations by \$115,630, and increase the use of fund balance by \$97,430.

Actual general fund expenditures for the fiscal year ended September 30, 2016 were less than appropriations due primarily to anticipated costs which were not incurred in the current fiscal year. The variance between budgeted and actual general fund revenues for the current fiscal year is the result of less homeowners taking advantage of the discount period.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

At September 30, 2016, the District had \$4,711,834 invested in capital assets for its governmental activities. In the government-wide financial statements accumulated depreciation of \$2,141,552 has been taken, which resulted in a net book value of \$2,570,282. More detailed information about the District's capital assets is presented in the notes of the financial statements.

### Capital Debt

At September 30, 2016, the District had \$5,860,000 Bonds outstanding for its governmental activities. In addition, the District owes the Bondholders \$7,820,000. More detailed information about the District's capital debt is presented in the notes of the financial statements.

## ECONOMIC FACTORS AND NEXT YEARS BUDGET

The District does not anticipate any major projects or significant changes to its infrastructure maintenance program for the subsequent fiscal year. In addition, it is anticipated that the general operations of the District will remain fairly constant.

As discussed in the notes to the basic financial statements, the District's financial condition has not improved. The District remains in default with regard to the Series 2003 Bonds, due to the default status of the District's bonds. The District continues to levy and collect sufficient assessments to pay the debt service on the Series 2003A Bonds. In the current year, the Bond Trustee has made payments on the Series 2003A and Series 2003B (which matured in 2013) Bonds, from amounts held in the trust accounts, however the amounts paid were not sufficient to make the Series 2003B Bond current. District management continues to explore options to ameliorate the situation.

## CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, landowners, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the financial resources it manages and the stewardship of the facilities it maintains. If you have questions about this report or need additional financial information, contact Stevens Plantation Community Development District's Finance Department at 210 N. University Drive, Suite 702, Coral Springs, Florida 33071.

**STEVENS PLANTATION COMMUNITY DEVELOPMENT DISTRICT  
ST. CLOUD, FLORIDA  
STATEMENT OF NET POSITION  
SEPTEMBER 30, 2016**

	Governmental Activities
<b>ASSETS</b>	
Cash and cash equivalents	\$ 501,405
Investments	155,315
Assessments receivable	144,911
Interest receivable	791
Restricted assets:	
Investments	670,519
Capital assets:	
Depreciable, net	2,570,282
	4,043,223
 <b>LIABILITIES</b>	
Accounts payable	60,847
Accrued interest payable	381,651
Due to Bondholders:	
Principal	7,820,000
Non-current liabilities:	
Due within one year*	160,000
Due in more than one year	5,700,000
Total liabilities	14,122,498
 <b>NET POSITION</b>	
Net investment in capital assets	(10,707,098)
Restricted for capital projects	1
Unrestricted	627,822
Total net position	\$ (10,079,275)

\* Remaining amount is reported as Due to Bondholder.

See notes to the financial statements

**STEVENS PLANTATION COMMUNITY DEVELOPMENT DISTRICT  
ST. CLOUD, FLORIDA  
STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2016**

<u>Functions/Programs</u>	Program Revenues			Net (Expense) Revenue and Changes in Net Position
Expenses	Charges for Services	Capital Grants and Contributions	Governmental Activities	
Primary government:				
Governmental activities:				
General government	\$ 205,374	\$ 205,374	\$ -	\$ -
Maintenance and operations	759,763	428,192	7	(331,564)
Interest on long-term debt	988,684	687,859	-	(300,825)
Total governmental activities	1,953,821	1,321,425	7	(632,389)
		General revenues:		
		Investment earnings	3,702	
		Total general revenues	3,702	
		Special item - transfer to DSD Bonds	(888,043)	
		Total special items	(888,043)	
		Change in net position		(1,516,730)
		Net position - beginning		(8,562,545)
		Net position - ending		\$ (10,079,275)

See notes to the financial statements

**STEVENS PLANTATION COMMUNITY DEVELOPMENT DISTRICT  
ST. CLOUD, FLORIDA  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2016**

	Major Funds			Total Governmental Funds
	General	Debt Service	Capital Projects	
<b>ASSETS</b>				
Cash and cash equivalents	\$ 501,405	\$ -	\$ -	\$ 501,405
Investments	155,315	670,518	1	825,834
Assessments receivable	31,158	113,753	-	144,911
Interest receivable	791	-	-	791
Total assets	<u>\$ 688,669</u>	<u>\$ 784,271</u>	<u>\$ 1</u>	<u>\$ 1,472,941</u>
<b>LIABILITIES AND FUND BALANCES</b>				
Liabilities:				
Accounts payable	\$ 60,847	\$ -	\$ -	\$ 60,847
Due to Bondholders	-	7,820,000	-	7,820,000
Total liabilities	<u>60,847</u>	<u>7,820,000</u>	<u>-</u>	<u>7,880,847</u>
Fund balances:				
Restricted for:				
Capital projects	-	-	1	1
Assigned to:				
First quarter operating reserve	150,366	-	-	150,366
Renewal and replacement	173,605	-	-	173,605
Unassigned	303,851	(7,035,729)	-	(6,731,878)
Total fund balances	<u>627,822</u>	<u>(7,035,729)</u>	<u>1</u>	<u>(6,407,906)</u>
Total liabilities and fund balances	<u>\$ 688,669</u>	<u>\$ 784,271</u>	<u>\$ 1</u>	<u>\$ 1,472,941</u>

See notes to the financial statements

**STEVENS PLANTATION COMMUNITY DEVELOPMENT DISTRICT  
ST. CLOUD, FLORIDA  
RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS  
TO THE STATEMENT OF NET POSITION  
SEPTEMBER 30, 2016**

Fund balance - governmental funds \$ (6,407,906)

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds. The statement of net position includes those capital assets, net of any accumulated depreciation, in the net position of the government as a whole.

Cost of capital assets	4,711,834	
Accumulated depreciation	<u>(2,141,552)</u>	2,570,282

Liabilities not due and payable from current available resources are not reported as liabilities in the governmental fund statements. All liabilities, both current and long-term, are reported in the government-wide financial statements.

Accrued interest payable	(381,651)	
Bonds payable *	<u>(5,860,000)</u>	<u>(6,241,651)</u>
Net position of governmental activities		<u><u>\$ (10,079,275)</u></u>

\* Remaining amount is reported as Due to Bondholder.

**STEVENS PLANTATION COMMUNITY DEVELOPMENT DISTRICT  
ST. CLOUD, FLORIDA  
STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2016**

	Major Funds			Total Governmental Funds
	General	Debt Service	Capital Projects	
<b>REVENUES</b>				
Assessments	\$ 634,300	573,546	\$ -	\$ 1,207,846
Prepayment assessments	-	114,965	-	114,965
Interest	3,702	-	7	3,709
Total revenues	<u>638,002</u>	<u>688,511</u>	<u>7</u>	<u>1,326,520</u>
<b>EXPENDITURES</b>				
Current:				
General government	128,824	76,550	-	205,374
Maintenance and operations	564,704	-	-	564,704
Debt Service:				
	-	150,000	-	150,000
Interest	-	1,021,102	-	1,021,102
Total expenditures	<u>693,528</u>	<u>1,247,652</u>	<u>-</u>	<u>1,941,180</u>
Excess (deficiency) of revenues over (under) expenditures	(55,526)	(559,141)	7	(614,660)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfer to DSD Bonds	-	(867,025)	(21,018)	(888,043)
Total other financing sources (uses)	<u>-</u>	<u>(867,025)</u>	<u>(21,018)</u>	<u>(888,043)</u>
Net change in fund balances	(55,526)	(1,426,166)	(21,011)	(1,502,703)
Fund balances - beginning	<u>683,348</u>	<u>(5,609,563)</u>	<u>21,012</u>	<u>(4,905,203)</u>
Fund balances - ending	<u>\$ 627,822</u>	<u>\$ (7,035,729)</u>	<u>\$ 1</u>	<u>\$ (6,407,906)</u>

See notes to the financial statements

**STEVENS PLANTATION COMMUNITY DEVELOPMENT DISTRICT  
ST. CLOUD, FLORIDA  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2016**

Net change in fund balances - total governmental funds	\$(1,502,703)
Amounts reported for governmental activities in the statement of activities are different because:	
Depreciation on capital assets is not recognized in the governmental fund financial statements but is reported as an expense in the statement of activities.	(195,059)
Certain revenues were unavailable for the governmental fund financial statements in the prior fiscal year. In the current fiscal year, these revenues were recorded in the governmental fund financial statements.	(1,386)
Repayment of long-term liabilities are reported as expenditures in the governmental fund statements but such repayments reduce liabilities in the statement of net position and are eliminated in the statement of activities. Since payments have not been made, amounts are reported as Due to Bondholder.	150,000
The change in accrued interest on long-term liabilities between the current and prior fiscal year is recorded in the statement of activities but not in the fund financial statements.	<u>32,418</u>
Change in net position of governmental activities	<u><u>\$(1,516,730)</u></u>

See notes to the financial statements

**STEVENS PLANTATION COMMUNITY DEVELOPMENT DISTRICT  
ST. CLOUD, FLORIDA  
NOTES TO FINANCIAL STATEMENTS**

**NOTE 1 – NATURE OF ORGANIZATION AND REPORTING ENTITY**

The Stevens Plantation Community Development District ("District") was created on August 21, 2003 by Ordinance 2003-46 of City of St. Cloud, Florida, (the "City") pursuant to the Uniform Community Development District Act of 1980, otherwise known as Chapter 190, Florida Statutes. The Act provides among other things, the power to manage basic services for community development, power to borrow money and issue bonds, and to levy and assess non-ad valorem assessments for the financing and delivery of capital infrastructure.

The District was established for the purposes of financing and managing the acquisition, construction, maintenance and operation of a portion of the infrastructure necessary for community development within the District.

The District is governed by the Board of Supervisors ("Board"), which is composed of five members. The Supervisors are elected by owners of property within the District. The Board of Supervisors of the District exercise all powers granted to the District pursuant to Chapter 190, Florida Statutes. The City owns a majority of the vacant and undeveloped land within the District through a dependent special District (Stevens Plantation Improvement Project Dependent Special District) (the "DSD") created for the purpose of acquiring all lands for development.

The Board has the responsibility for:

1. Assessing and levying assessments.
2. Approving budgets.
3. Exercising control over facilities and properties.
4. Controlling the use of funds generated by the District.
5. Approving the hiring and firing of key personnel.
6. Financing improvements.

The financial statements were prepared in accordance with Governmental Accounting Standards Board ("GASB") Statements. Under the provisions of those standards, the financial reporting entity consists of the primary government, organizations for which the District is considered to be financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that, if excluded, the financial statements of the District would be considered incomplete or misleading. There are no entities considered to be component units of the District; therefore, the financial statements include only the operations of the District.

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Government-Wide and Fund Financial Statements**

The basic financial statements include both government-wide and fund financial statements.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment (Operating-type special assessments for maintenance and debt service are treated as charges for services.) and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not included among program revenues are reported instead as *general revenues*.

## NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Assessments are recognized as revenues in the year for which they are levied. Grants and similar items are to be recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

### Assessments

Assessments are non-ad valorem assessments on benefited lands within the District. Assessments are levied to pay for the operations and maintenance of the District. The fiscal year for which annual assessments are levied begins on October 1 with discounts available for payments through February 28 and become delinquent on April 1. The District's annual assessments for operations and debt service are billed and collected by the County Tax Assessor/Collector. The amounts remitted to the District are net of applicable discounts or fees and include interest on monies held from the day of collection to the day of distribution.

Assessments and interest associated with the current fiscal period are considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. The portion of assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period.

The District reports the following major governmental funds:

### General Fund

The general fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

### Debt Service Fund

The debt service fund is used to account for the accumulation of resources for the annual payment of principal and interest on long-term debt.

### Capital Projects Fund

This fund accounts for the financial resources to be used for the acquisition or construction of major infrastructure within the District.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first for qualifying expenditures, then unrestricted resources as they are needed.

## NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **New Accounting Standards Adopted**

During fiscal year 2016, the District adopted three new accounting standards as follows:

#### *GASB 72, Fair Value Measurement and Application*

The Statement improves financial reporting by clarifying the definition of fair value for financial reporting purposes, establishing general principles for measuring fair value, providing additional fair value application guidance, and enhancing disclosures about fair value measurements. These improvements are based in part on the concepts and definitions established in Concepts Statement No. 6, *Measurement of Elements of Financial Statements*, and other relevant literature.

#### *GASB 76 - The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*

The Statement identifies—in the context of the current governmental financial reporting environment—the sources of accounting principles used to prepare financial statements of state and local governmental entities in conformity with generally accepted accounting principles (GAAP) and the framework for selecting those principles.

#### *GASB 79 - Certain External Investment Pools and Pool Participants*

This Statement establishes accounting and financial reporting standards for qualifying external investment pools that elect to measure for financial reporting purposes all of their investments at amortized cost. This Statement also establishes accounting and financial reporting standards for state and local governments that participate in a qualifying external investment pool that measures for financial reporting purposes all of its investments at amortized cost.

### **Assets, Liabilities and Net Position or Equity**

#### Restricted Assets

These assets represent cash and investments set aside pursuant to Bond covenants or other contractual restrictions.

#### Deposits and Investments

The District's cash and cash equivalents are considered to be cash on hand and demand deposits.

The District has elected to proceed under the Alternative Investment Guidelines as set forth in Section 218.415 (17) Florida Statutes. The District may invest any surplus public funds in the following:

- a) The Local Government Surplus Trust Funds, or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act;
- b) Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency;
- c) Interest bearing time deposits or savings accounts in qualified public depositories;
- d) Direct obligations of the U.S. Treasury.

Securities listed in paragraphs c and d shall be invested to provide sufficient liquidity to pay obligations as they come due. In addition, surplus funds may be deposited into certificates of deposit which are insured and any unspent Bond proceeds are required to be held in investments as specified in the Bond Indenture.

The District records all interest revenue related to investment activities in the respective funds. Investments are measured at amortized cost or reported at fair value as required by generally accepted accounting principles.

#### Inventories and Prepaid Items

Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

## NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Assets, Liabilities and Net Position or Equity (Continued)

#### Capital Assets

Capital assets, which include property, plant and equipment, and infrastructure assets (e.g., roads, sidewalks and similar items) are reported in the government activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Infrastructure	30
Improvements	20

In the governmental fund financial statements, amounts incurred for the acquisition of capital assets are reported as fund expenditures. Depreciation expense is not reported in the governmental fund financial statements.

#### Unearned Revenue

Governmental funds report unearned revenue in connection with resources that have been received, but not yet earned.

#### Long-Term Obligations

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized ratably over the life of the Bonds. Bonds payable are reported net of applicable premiums or discounts. Bond issuance costs are expensed when incurred.

In the fund financial statements, governmental fund types recognize premiums and discounts, as well as issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Deferred Outflows/Inflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to future reporting period(s). For example, the District would record deferred outflows of resources on the statement of net position related to debit amounts resulting from current and advance refundings resulting in the defeasance of debt (i.e. when there are differences between the reacquisition price and the net carrying amount of the old debt).

Deferred inflows of resources represent an acquisition of net position that applies to future reporting period(s). For example, when an asset is recorded in the governmental fund financial statements, but the revenue is unavailable, the District reports a deferred inflow of resources on the balance sheet until such times as the revenue becomes available.

## **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### **Assets, Liabilities and Net Position or Equity (Continued)**

#### Fund Equity/Net Position

In the fund financial statements, governmental funds report non spendable and restricted fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Assignments of fund balance represent tentative management plans that are subject to change.

The District can establish limitations on the use of fund balance as follows:

Committed fund balance – Amounts that can be used only for the specific purposes determined by a formal action (resolution) of the Board of Supervisors. Commitments may be changed or lifted only by the Board of Supervisors taking the same formal action (resolution) that imposed the constraint originally. Resources accumulated pursuant to stabilization arrangements sometimes are reported in this category.

Assigned fund balance – Includes spendable fund balance amounts established by the Board of Supervisors that are intended to be used for specific purposes that are neither considered restricted nor committed. The Board may also assign fund balance as it does when appropriating fund balance to cover differences in estimated revenue and appropriations in the subsequent year's appropriated budget. Assignments are generally temporary and normally the same formal action need not be taken to remove the assignment.

The District first uses committed fund balance, followed by assigned fund balance and then unassigned fund balance when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Net position is the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. Net position in the government-wide financial statements are categorized as net investment in capital assets, restricted or unrestricted. Net investment in capital assets represents net position related to infrastructure and property, plant and equipment. Restricted net position represents the assets restricted by the District's Bond covenants or other contractual restrictions. Unrestricted net position consists of the net position not meeting the definition of either of the other two components.

### **Other Disclosures**

#### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

## **NOTE 3 – BUDGETARY INFORMATION**

The District is required to establish a budgetary system and an approved Annual Budget. Annual Budgets are adopted on a basis consistent with generally accepted accounting principles for the general fund. All annual appropriations lapse at fiscal year-end.

### NOTE 3 – BUDGETARY INFORMATION (Continued)

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- a) Each year the District Manager submits to the District Board a proposed operating budget for the fiscal year commencing the following October 1.
- b) Public hearings are conducted to obtain public comments.
- c) Prior to October 1, the budget is legally adopted by the District Board.
- d) All budget changes must be approved by the District Board.
- e) The budgets are adopted on a basis consistent with generally accepted accounting principles.
- f) Unused appropriation for annually budgeted funds lapse at the end of the year.

### NOTE 4 – DEPOSITS AND INVESTMENTS

#### Deposits

The District's cash balances including certificates of deposit as shown below were entirely covered by federal depository insurance or by a collateral pool pledged to the State Treasurer. Florida Statutes Chapter 280, "Florida Security for Public Deposits Act", requires all qualified depositories to deposit with the Treasurer or another banking institution eligible collateral equal to various percentages of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance held. The percentage of eligible collateral (generally, U.S. Governmental and agency securities, state or local government debt, or corporate bonds) to public deposits is dependent upon the depository's financial history and its compliance with Chapter 280. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses.

#### Investments

The District's investments were held as follows at September 30, 2016:

	<u>Amortized Cost</u>	<u>Credit Risk</u>	<u>Maturities</u>
Bank United Certificate of Deposit - 18 months	\$ 155,315	n/a	10/13/2017
US Bank Money Market Account - Managed	670,519	n/a	n/a
	<u>\$ 825,834</u>		

*Credit risk* – For investments, credit risk is generally the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Investment ratings by investment type are included in the preceding summary of investments.

*Concentration risk* – The District places no limit on the amount the District may invest in any one issuer.

*Interest rate risk* – The District does not have a formal policy that limits investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates.

However, the Bond Indenture limits the type of investments held using unspent proceeds.

*Fair Value Measurement* – When applicable, the District measures and records its investments using fair value measurement guidelines established in accordance with GASB Statements. The framework for measuring fair value provides a fair value hierarchy that prioritizes the inputs to valuation techniques.

These guidelines recognize a three-tiered fair value hierarchy, in order of highest priority, as follows:

- *Level 1:* Investments whose values are based on unadjusted quoted prices for identical investments in active markets that the District has the ability to access;
- *Level 2:* Investments whose inputs - other than quoted market prices - are observable either directly or indirectly; and,
- *Level 3:* Investments whose inputs are unobservable.

The fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the entire fair value measurement. Valuation techniques used should maximize the use of observable inputs and minimize the use of unobservable inputs.

## NOTE 4 – DEPOSITS AND INVESTMENTS

### Investments (Continued)

Money market investments that have a maturity at the time of purchase of one year or less and are held by governments other than external investment pools should be measured at amortized cost. Accordingly, the District's investments have been reported at amortized cost above.

## NOTE 5 – CAPITAL ASSETS

Capital asset activity for the fiscal year ended September 30, 2016 was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance
<u>Governmental activities:</u>				
Capital assets, being depreciated				
Infrastructure - stormwater	\$ 2,431,927	\$ -	\$ -	\$ 2,431,927
Improvements other than buildings	2,279,907	-	-	2,279,907
Total capital assets, being depreciated	4,711,834	-	-	4,711,834
Less accumulated depreciation for:				
Infrastructure - stormwater	(809,828)	(81,064)	-	(890,892)
Improvements other than buildings	(1,136,665)	(113,995)	-	(1,250,660)
Total accumulated depreciation	(1,946,493)	(195,059)	-	(2,141,552)
Total capital assets, being depreciated, net	2,765,341	(195,059)	-	2,570,282
	\$ 2,765,341	\$ (195,059)	\$ -	\$ 2,570,282

Depreciation expense was charged to the maintenance and operations function/programs.

## NOTE 6 – LONG-TERM LIABILITIES

### Series 2003

On November 30, 2003, the District issued \$7,055,000 of Special Assessment Revenue Bonds Series 2003A due May 1, 2035, with a fixed interest rate of 7.10% and \$20,150,000 of Special Assessment Revenue Bonds Series 2003B due May 1, 2013, with a fixed interest rate of 6.375%. The Bonds were issued to fund certain capital projects within the boundaries of the District. Interest is to be paid semiannually on each May 1 and November 1. Principal on the Series 2003A Bonds is to be paid serially commencing May 1, 2004 through May 1, 2035. Principal on the 2003B Bonds was scheduled to be paid in full on May 1, 2013.

The Series 2003A Bonds are subject to redemption at the option of the District as outlined in the Bond Indenture. The Series 2003A Bonds are subject to extraordinary mandatory redemption prior to maturity in the manner determined by the Bond Registrar if certain events occurred as outlined in the Bond Indenture.

The Bond Indenture established a debt service reserve requirement as well as other restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedures to be followed by the District on assessments to property owners. The District agrees to levy special assessments in annual amounts adequate to provide payment of debt service and to meet the reserve requirements. The District was not in compliance with the reserve requirements at September 30, 2016 as a result of funds being withdrawn from the Trust Estate by the Trustee. In addition, the District levied sufficient amounts to make debt service payments, however, sufficient assessments were not collected to make the annual debt service on the Series 2003A Bonds as well as the matured and accrued principal on the Series 2003B Bonds.

A separate escrow agreement among the District, the Stevens Plantation Improvement Project Dependent Special District (the "DSD") and an escrow agent requires net proceeds from all land sales by the DSD of land within the District be allocated to the funding of certain accounts under the Bond Indenture and to the repayment of DSD debt at 50% each.

## NOTE 6 – LONG-TERM LIABILITIES (Continued)

### Series 2003 (Continued)

At the time of the Bond issuance, the DSD transferred \$2,520,000 to the District for the creation of the customer retention reserve fund and \$582,352 for the creation of the land sale reserve funds.

Amounts in the land sales reserve account were to be used to make payments on the 2003 Bonds should the District find that its existing resources are insufficient. Amounts from the land sales reserve account will be used prior to any disbursements from the 2003 reserve accounts or the amounts in the customer retention reserve fund. The District has no remaining amounts in the land sales reserve account at September 30, 2016.

Customer retention reserve accounts, except as provided in the Indenture, were to be used to make payments on the 2003 Bonds when the funds available to the District are insufficient. Amounts from the customer retention reserve accounts will be utilized to the extent that existing resources together with amounts from the land sales reserve fund are inadequate. During the current fiscal year, \$324,023 was transferred from the accounts to fund debt payments. The District has approximately \$9,554 of customer retention reserve amounts at September 30, 2016.

Changes in long-term liability activity for the fiscal year ended September 30, 2016 were as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<u>Governmental activities</u>					
Bonds payable:					
Series 2003A	\$ 6,395,000	\$ -	\$ 345,000	\$ 6,050,000	\$ 350,000
Series 2003B	8,895,000	-	1,265,000	7,630,000	7,630,000
Total	\$ 15,290,000	\$ -	\$ 1,610,000	\$ 13,680,000	\$ 7,980,000

At September 30, 2016, the scheduled debt service requirements on the long-term debt were as follows:

Year ending September 30:	Governmental Activities		
	Principal	Interest	Total
2017	\$ 7,980,000 *	\$ 672,756 *	\$ 8,652,756
2018	170,000	404,700	574,700
2019	185,000	392,630	577,630
2020	195,000	379,495	574,495
2021	210,000	365,650	575,650
2022-2026	1,310,000	1,580,815	2,890,815
2027-2031	1,870,000	1,041,925	2,911,925
2032-2035	1,760,000	293,940	2,053,940
Total	\$ 13,680,000	\$ 5,131,911	\$ 18,811,911

\* Includes the missed debt service payments due for the Series 2003A and 2003B Bonds which were not paid.

## NOTE 7 – EVENT OF DEFAULT

### Series 2003 Bonds

As discussed in above, during a prior fiscal year, the Bond Trustee declared the occurrence of an event of default under the Bond Indenture for the Series 2003A and Series 2003B Bonds. The occurrence of an event of default creates certain remedial rights and remedies in favor of the Trustee. Pursuant to the Indenture, the owners of a majority in aggregate principal amount of the Bonds then outstanding may direct the Trustee with regard to such rights and remedies following an event of default and upon provision of indemnity satisfactory to the Trustee and in accordance with provisions of the Indenture.

In the current fiscal year, the Bond trustee made certain payments on both Series 2003A and Series 2003B Bonds; however they were not sufficient to bring the Bond current. The payments were made in part, by draws on the reserve, customer retention reserve, and prepayment trust accounts. The District continues to bill, collect and remit to the bond trustee sufficient assessment amounts to fund the debt service payments with respect to the 2003A bonds; however, because sufficient funds were not received

## **NOTE 7 – EVENT OF DEFAULT (Continued)**

to pay the debt service on both the 2003A and the 2003B bonds (which matured on May 1, 2013), the bond trustee continued to withhold payment to all bondholders thus leaving both the Series 2003A and Series 2003B Bonds in a state of default. The District continues to have communications with the bond trustee and bondholders regarding these matters. A debt service obligation of \$7,820,000 has been recorded on the accompanying Balance Sheet – Governmental Funds. A large portion of this debt service obligation was a result of the 2003B bonds becoming due in full May 1, 2013.

### Payment to DSD

Further, during the current fiscal year, the trustee transferred \$888,000 from the District's trust accounts to the DSD trust accounts.

## **NOTE 8 – MANAGEMENT COMPANY**

The District has contracted with a management company to perform management advisory services, which include financial and accounting services. Certain employees of the management company also serve as officers of the District. Under the agreement, the District compensates the management company for management, accounting, financial reporting, and other administrative costs.

## **NOTE 9 – RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The District has obtained commercial insurance from independent third parties to mitigate the costs of these risks; coverage may not extend to all situations. There were no settled claims during the past three years.

## **NOTE 10 – RELATED PARTY INFORMATION**

The District is considered a component unit by the City of St. Cloud. In addition, the City Council serves as the governing board of the DSD and accounts for its activities as a proprietary fund. The DSD was created by the City on August 21, 2003, via City Ordinance 2003-47, pursuant to section 189.4041 of the Florida Statutes. The purpose of the DSD is to acquire land within a geographical boundary from the proceeds of Bonds for resale of developers in association with the District. The DSD is included in the government wide financial statement of the City. Further information on the DSD can be obtained from the City.

For the year ended September 30, 2016, the District paid the City approximately \$85,000 for the use of potable water. As of September 30, 2016, the District owed the City approximately \$20,000, which is included in accounts payable on the accompanying Statement of Net Position and Balance Sheet – Governmental Funds.

In addition, the District directly billed approximately \$6 million to the DSD for special assessments allocated to land owned by the DSD relating to the Series 2003B bonds during the fiscal year ended September 30, 2013. Since then, from lot closings the DSD has made payment of approximately \$1,221,756 of those assessments. The remainder of the billed assessments were unpaid at September 30, 2016 and as of the date of this report. As the payment of the assessments with respect to DSD owned property is dependent upon the sale of such property, management is uncertain as to the timing of collection of these assessments and has recorded an allowance of doubtful accounts against the entire amount. Accordingly, management has reported assessments receivable and assessments revenue net of this allowance on the accompanying government wide and fund-level financial statements.

## **NOTE 11 – SUBSEQUENT EVENTS**

### **Debt Service Payments**

The District did not have sufficient funds available to make certain scheduled debt service payments. The non-payment of interest and principal payments, when due, are considered events of default.

**STEVENS PLANTATION COMMUNITY DEVELOPMENT DISTRICT  
ST. CLOUD, FLORIDA  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL – GENERAL FUND  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2016**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Assessments	\$ 616,301	\$ 632,001	\$ 634,300	\$ 2,299
Interest	1,000	3,500	3,702	202
Total revenues	617,301	635,501	638,002	2,501
<b>EXPENDITURES</b>				
Current:				
General government	100,207	140,207	128,824	11,383
Maintenance and operations	517,094	592,724	564,704	28,020
	617,301	732,931	693,528	39,403
Excess (deficiency) of revenues over (under) expenditures	-	\$ (97,430)	(55,526)	\$ 41,904
<b>OTHER FINANCING SOURCES</b>				
Use of fund balance	-	97,430	-	(97,430)
Total other financing sources (uses)	-	97,430	-	(97,430)
Net change in fund balances	\$ -	\$ -	(55,526)	\$ (55,526)
Fund balance - beginning			683,348	
Fund balance - ending			\$ 627,822	

See notes to required supplementary information

**STEVENS PLANTATION COMMUNITY DEVELOPMENT DISTRICT  
ST. CLOUD, FLORIDA  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

The District is required to establish a budgetary system and an approved Annual Budget for the general fund. The District's budgeting process is based on estimates of cash receipts and cash expenditures which are approved by the Board. The budget approximates a basis consistent with accounting principles generally accepted in the United States of America (generally accepted accounting principles).

The legal level of budgetary control, the level at which expenditures may not exceed budget, is in the aggregate. Any budget amendments that increase the aggregate budgeted appropriations must be approved by the Board of Supervisors. The general fund budget for the fiscal year ended September 30, 2016 was amended to increase revenues by \$18,200, increase appropriations by \$115,630, and increase the use of fund balance by \$97,430.

Actual general fund expenditures for the fiscal year ended September 30, 2016 were less than appropriations due primarily to anticipated costs which were not incurred in the current fiscal year. The variance between budgeted and actual general fund revenues for the current fiscal year is the result of less homeowners taking advantage of the discount period.



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Supervisors  
Stevens Plantation Community Development District  
St. Cloud, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Stevens Plantation Community Development District, St. Cloud, Florida ("District") as of and for the fiscal year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our opinion thereon dated January 30, 2017, which includes an emphasis of matter paragraph.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance that is required to be reported under *Government Auditing Standards*. The District has not made certain debt service payments when due related to the Series 2003 Bonds resulting in events of default under the Bond Indentures. The matter is detailed in the management letter.

In addition, we noted a matter that we have reported to management of the District in a separate letter dated January 30, 2017.

The District's response to the finding identified in our audit is described in the accompanying Management Letter. We did not audit the District's response and, accordingly, we express no opinion on it.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

January 30, 2017



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH THE  
REQUIREMENTS OF SECTION 218.415, FLORIDA STATUTES, REQUIRED BY  
RULE 10.556(10) OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA**

To the Board of Supervisors  
Stevens Plantation Community Development District  
St. Cloud, Florida

We have examined Stevens Plantation Community Development District, St. Cloud, Florida's ("District") compliance with the requirements of Section 218.415, Florida Statutes, in accordance with Rule 10.556(10) of the Auditor General of the State of Florida during the fiscal year ended September 30, 2016. Management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the fiscal year ended September 30, 2016.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, management, and the Board of Supervisors of Stevens Plantation Community Development District, St. Cloud, Florida and is not intended to be and should not be used by anyone other than these specified parties.

January 30, 2017



**MANAGEMENT LETTER PURSUANT TO THE RULES OF  
THE AUDITOR GENERAL FOR THE STATE OF FLORIDA**

To the Board of Supervisors  
Stevens Plantation Community Development District  
St. Cloud, Florida

**Report on the Financial Statements**

We have audited the accompanying basic financial statements of Stevens Plantation Community Development District, St. Cloud, Florida ("District") as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated January 30, 2017, which includes an emphasis of matter paragraph.

**Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

**Other Reports and Schedule**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters based on an audit of the financial statements performed in accordance with *Government Auditing Standards*; and Independent Auditor's Report on an examination conducted in accordance with *AICPA Professional Standards*, Section 601, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 30, 2017, should be considered in conjunction with this management letter.

**Purpose of this Letter**

The purpose of this letter is to comment on those matters required by Chapter 10.550 of the Rules of the Auditor General for the State of Florida. Accordingly, in connection with our audit of the financial statements of the District, as described in the first paragraph, we report the following:

- I. Current year findings and recommendations.**
- II. Status of prior year findings and recommendations.**
- III. Compliance with the Provisions of the Auditor General of the State of Florida.**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, as applicable, management, and the Board of Supervisors of Stevens Plantation Community Development District, St. Cloud, Florida and is not intended to be and should not be used by anyone other than these specified parties.

We wish to thank Stevens Plantation Community Development District, St. Cloud, Florida and the personnel associated with it, for the opportunity to be of service to them in this endeavor as well as future engagements, and the courtesies extended to us.

January 30, 2017

## REPORT TO MANAGEMENT

### I. CURRENT YEAR FINDINGS AND RECOMMENDATIONS

#### 2016-01, 2015-01, 2014-01, 2013-01: Financial Condition Assessment

Observation: The District's financial conditions continue to deteriorate. The debt service fund had a deficit fund balance of (\$7,035,729) at September 30, 2016. In the prior, current, and subsequent fiscal years, the District has been unable to make its debt service payments on the Series 2003A and Series 2003B bonds since November 2012 due to lack of funds. In addition, the District has not met the debt service reserve requirement. The non-payment of interest and principal payments, when due, are considered events of default.

Recommendation: The District should take the necessary steps to alleviate the deteriorating financial condition.

Management Response: The District has complied with the provisions of the Trust Indenture requiring it to levy and collect assessments for the 2003A project (and 2003A bonds) but despite having sufficient funds to pay the November 1, 2012 debt service payment for the 2003A bonds and 2003B bonds, the bond trustee, in consultation with bondholders, withheld the November 1, 2012 debt service payment citing the uncertainty of receiving additional future debt service payments. The District billed, collected and remitted to the bond trustee sufficient assessment payments to fund the debt service payments with respect to the 2003A bonds due on May 1, 2013, November 1, 2013, and May 1, 2014; however, because sufficient funds were not received to pay the debt service on the 2003B bonds (which matured May 1, 2013), the bond trustee has withheld payment to all bondholders since May 1, 2013, thus placing both the 2003A bonds and the 2003B bonds in a state of default. Although the 2003B bonds are secured by assessments on property within the District, the repayment of the 2003B bonds was expected to be made from proceeds of land sales by the Stevens Plantation DSD and "Builder's Release Payments" made by builders as residences were built and sold to residents. Land sales in the District were affected by the economy and some builders did not make the Builders Release Payment as planned. The District has had communications with the bond trustee regarding these matters. The District has filed foreclosure actions on the delinquent properties and is diligently pursuing their legal remedies to collect the assessments.

### II. PRIOR YEAR FINDINGS AND RECOMMENDATIONS

#### 2013-01, 2014-01, 2015-01: Financial Condition Assessment

Current Status: See finding 2016-01 above.

### III. COMPLIANCE WITH THE PROVISIONS OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

Unless otherwise required to be reported in the auditor's report on compliance and internal controls, the management letter shall include, but not be limited to the following:

1. A statement as to whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

There were no significant findings and recommendations made in the preceding annual financial audit report for the fiscal year ended September 30, 2015, except as noted above.

2. Any recommendations to improve the local governmental entity's financial management.

There were no such matters discovered by, or that came to the attention of, the auditor, to be reported for the fiscal year ended September 30, 2016, except as noted above.

### **REPORT TO MANAGEMENT (Continued)**

3. Noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance.

There were no such matters discovered by, or that came to the attention of, the auditor, to be reported, for the fiscal year ended September 30, 2016, except as noted above.

4. The name or official title and legal authority of the District are disclosed in the notes to the financial statements.
5. The financial report filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes agrees with the September 30, 2016 financial audit report.
6. In connection with our audit, we determined that the District has met one or more of the financial emergency conditions described in Section 218.503(1), Florida Statutes. The District failed to make certain scheduled debt service payments due on the Series 2003 Bonds, as a result of a lack of funds. We applied financial condition assessment procedures and noted that a deteriorating financial condition was noted as of September 30, 2016. See Findings section above for additional information. It is management's responsibility to monitor financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.